

STATE OF NEW HAMPSHIRE
BEFORE THE
PUBLIC UTILITIES COMMISSION

Re: Petition of Pennichuck East Utility, Inc. for Approval of Financings
Under the State Revolving Loan Fund for
Water Main Improvements In Phase 1 of the Windwood/Monroe Section
of the Locke Lake and W&E Water Systems
and of Pumping Facility Replacement in the Hardwood Water System

DW 14-___

DIRECT PREFILED TESTIMONY OF LARRY D. GOODHUE

January 22, 2014

1 **Q. What is your name and what is your position with Pennichuck East Utility, Inc.?**

2 A. My name is Larry D. Goodhue. I am the Chief Financial Officer of Pennichuck East
3 Utility, Inc. (the “Company” or “PEU”). I have been employed with the Company since
4 December, 2006. I also serve as Chief Financial Officer, Treasurer and Controller of the
5 Company’s parent, Pennichuck Corporation (“Pennichuck”). I am a licensed Certified
6 Public Accountant in New Hampshire; my license is currently in an inactive status.

7 **Q. Please describe your educational background.**

8 A. I have a Bachelor in Science degree in Business Administration with a major in
9 Accounting from Merrimack College in North Andover, Massachusetts.

10 **Q. Please describe your professional background.**

11 A. Prior to joining the Company, I was the Vice President of Finance and Administration
12 and previously the Controller with METRObility Optical Systems, Inc. from September,
13 2000 to June 2006. In my more recent role with METRObility, I was responsible for all
14 financial, accounting, treasury and administration functions for a manufacturer of optical
15 networking hardware and software. Prior to joining METRObility, I held various senior
16 management and accounting positions in several companies.

17 **Q. What are your responsibilities as Chief Financial Officer of the Company?**

18 A. As Chief Financial Officer of the Company I am responsible for the overall financial
19 management of the Company including financing, accounting, compliance and
20 budgeting. My responsibilities include issuance and repayment of debt, as well as
21 quarterly and annual financial and regulatory reporting and compliance. I work with the
22 Chief Executive Officer and Chief Operating Officer of the Company to determine the

1 lowest cost alternatives available to fund the capital requirements of the Company, which
2 result from the Company's annual capital expenditures and its current debt maturities.

3 **Q. Please provide an explanation of the purpose of the proposed financings.**

4 A. The purpose of the three proposed financings are: (1) to fund the cost to replace about
5 6,000 linear feet ("LF") of water main in the Phase 1 of the Winwood/Monroe section of
6 the Locke Lake Water System, in Barnstead, NH (hereinafter referred to as the "Locke
7 Lake" project); (2) to fund the cost to replace about 8,500 LF of water main in the W&E
8 Community Water System ("CWS") in Windham, NH (hereinafter referred to as the
9 "W&E" project); and (3) to fund the cost to replace the existing
10 treatment/storage/pumping facility, with a new facility at the Hardwood CWS in
11 Windham, NH (hereinafter referred to as the "Hardwood Station" project). The
12 testimony of the Company's Chief Engineer, John Boisvert, included with the
13 Company's filing, provides the detail regarding the scope and need for the proposed
14 projects.

15 **Q. Please describe the overall financing plan for the capital improvements.**

16 A. The estimated cost of replacing 6,000 LF of water main in Locke Lake is \$400,000; the
17 estimated cost of replacing 8,500 LF of water main in W&E is \$550,000; and the
18 estimated cost of replacing the facility at Hardwood Station is \$572,000. Substantially all
19 of the funding for these replacements is anticipated to be provided by the proceeds of
20 loan funds issued by the New Hampshire Department of Environmental Services
21 ("NHDES") through the Drinking Water State Revolving Loan Fund ("SRF"). In the
22 event that the loan amount authorized by NHDES is not sufficient to completely fund the
23 cost of the two water main replacement projects and the Hardwood Station replacement,

1 the balance, if any, will be funded from a mix of PEU's internal cash flow from
2 operations and/or advances to PEU from Pennichuck Corporation's short term line of
3 credit. PEU seeks approval in this docket to borrow up to an aggregate principal amount
4 of \$1,522,000 from the SRF in the form of three separate SRF loans. The actual
5 borrowing amount will be based on the actual costs of construction that the Company
6 incurs. The use of the low cost funds from the SRF will lower the overall cost of
7 financing needed to complete the construction of the water main replacements and the
8 station replacement, when compared to other possible sources of financing for these
9 projects, including usage of funds available as advances to PEU from Pennichuck's short
10 term line of credit.

11 **Q. Please describe the three loans that will comprise the aggregate SRF financings for**
12 **these three projects.**

13 A. The loan to finance the "Locke Lake" project will be in the principal amount of
14 \$400,000. The loan to finance the "W&E" project will be in the principal amount of
15 \$550,000. The loan to finance the "Hardwood Station" project will be in the principal
16 amount of \$572,000. All three loans will be evidenced by separate promissory notes.

17 **Q. What are the terms of the proposed SRF financings?**

18 A. The SRF provides public and private water systems the opportunity to borrow funds to
19 fund the construction of qualified projects at interest rates that are typically lower than
20 market rates of commercial financing. The following terms will be the same for all three
21 loans. Amounts advanced to PEU during construction will accrue interest at a rate of 1%
22 per annum, and the total accrued interest will be due upon substantial completion of the
23 project. The terms of the SRF loans require repayment of the loan principal plus interest

1 over a twenty-year period commencing six months after the project is substantially
2 complete. The current interest rate on SRF borrowings is 2.72% per annum, although the
3 actual rate will be based on the current rates available at the time the loan is actually
4 closed. The loans will be unsecured by any pledge of assets of the Company. The
5 Company's parent company will provide an unsecured corporate guarantee of the
6 repayment of the loans. Copies of the loan documents will be submitted to the
7 Commission once they have been finalized and executed.

8 **Q. What are the estimated issuance costs for these loans?**

9 A. The anticipated issuance costs total \$22,500, and relate primarily to legal costs which will
10 be incurred to (i) review and revise the necessary loan documentation prepared by SRF,
11 and (ii) obtain Commission approval of the loans. The issuance costs will be pro-rated
12 based on principal amounts and amortized over the respective lives of the SRF loans.
13 The annual amortization expense of \$375 per loan (\$1,125 in the aggregate), associated
14 with the issuance costs, has not been reflected in Schedules LDG-2 through 3 due to its
15 immateriality with respect to the overall analysis and impact of this proposed financing.

16 **Q. Please explain Schedule LDG-1, entitled "Balance Sheet for the Eleven Months
17 Ended November 30, 2013".**

18 A. Schedule LDG-1, pages 1 and 2, presents the actual financial position of the Company as
19 of November 30, 2013 and the pro forma financial position reflecting certain adjustments
20 pertaining to the SRF proposed financings.

21 **Q. Please explain the pro forma adjustments on Schedule LDG-1.**

22 A. Schedule LDG-1, page 1, reflects the pro forma adjustments to record the net assets
23 related to the replacement of water mains and the pumping/treatment/storage facility in

1 the amount of \$1,522,000 and to record a full year of depreciation of \$11,341. Schedule
2 LDG -1, page 2, establishes the total SRF loans of \$1,522,000, reflects the income impact
3 in retained earnings and records the use of a small amount of intercompany funds to
4 support some of the related expenses.

5 **Q. Mr. Goodhue, please explain Schedule LDG-2 entitled “Operating Income**
6 **Statement for the Eleven Months Ended November 30, 2013”.**

7 A. As indicated previously, the costs associated with the refinancing are not expected to be
8 significant and are not reflected in Schedule LDG-2, page 1. Schedule LDG-2, page 1,
9 presents the pro forma impact of this financing on the Company’s income statement for
10 the eleven month period ended November 30, 2013.

11 **Q. Please explain the pro forma adjustments on Schedule LDG-2.**

12 A. Schedule LDG-2, page 1, contains three adjustments. Adjustment one is to record the
13 estimated increase in interest expense related to additional debt raised at an interest rate
14 of 2.72% per annum. The second adjustment is to record the estimated depreciation and
15 property taxes on the new assets. The third adjustment is to record the after-tax effect of
16 the additional pro forma interest expense using an effective combined federal and state
17 income tax rate of 39.6%. Schedule LDG-2, page 2, contains the supporting calculations
18 for the pro forma adjustments.

19 **Q. Please explain Schedule LDG-3 entitled “Pro Forma Capital Structure for**
20 **Ratemaking Purposes for the Eleven Months Ended November 30, 2013”.**

21 A. Schedule LDG-3 illustrates the Company’s pro forma total capitalization as of November
22 30, 2013, which is comprised of common equity and long term debt including SRF
23 financing.

1 **Q. Please explain the pro forma adjustments on Schedule LDG-3.**

2 A. Schedule LDG-3 contains two adjustments. The first adjustment reflects the elimination
3 of debt related to Capital Recovery Surcharge Assets per Order 25,051 in DW 08-052
4 and the second adjustment reflects the elimination of the Municipal Acquisition
5 Regulatory Asset (“MARA”), and the related equity as of the date of the Nashua
6 acquisition per Order 25,292 in DW 11-026.

7 **Q. Mr. Goodhue, are there any covenants or restrictions contained in the**
8 **Company’s other bond and debt agreements which would be impacted by the**
9 **issuance of debt under this proposed financing?**

10 A. Yes. Section 6.4 of the Loan Agreement between Pennichuck and RBS Citizens, N.A.
11 (the “Bank”) prohibits Pennichuck or its subsidiaries from incurring additional
12 indebtedness without the express prior written consent of the Bank, except for certain
13 allowed exceptions. One of the listed exceptions, in section 6.4(e), allows for borrowings
14 under tax exempt bond financing or state revolving loans made available by the State of
15 New Hampshire, provided that in either instance the financing or loan is on an unsecured
16 basis and the Bank is given prior written notice of such financing. These new loans with
17 the SRF apply in all aspects to the exemption listed in 6.4(e) of the Loan Agreement
18 between Pennichuck and the Bank. As such, prior written notice has been given to the
19 Bank, and the receipt of this notice has been duly noted and agreed upon. Accordingly,
20 this requirement has been satisfied.

21 **Q. What is the status of corporate approvals for the SRF financings?**

22 A. The SRF financings have been approved by the Company’s and Pennichuck’s Boards of
23 Directors and are being submitted for approval by Pennichuck’s sole shareholder, the

1 City of Nashua. The Company will supplement its Petition with documentation showing
2 such shareholder approval promptly upon receipt thereof.

3 **Q. Do you believe that the SRF Financings will be consistent with the public good?**

4 A. Yes. The projects being financed through the proposed SRF loans will enable PEU to
5 continue to provide safe, adequate and reliable water service to PEU's customers. For the
6 reasons described in Mr. Boisvert's direct testimony, the Locke Lake project, the W&E
7 project, and the Hardwood Station project and their proposed financing through the SRF
8 loans will provide the most cost effective solutions, in support of this overall benefit for
9 PEU's customers. The terms of the financing through SRF loans are very favorable
10 compared to other alternatives, and will result in lower financing costs than would be
11 available through all other current debt financing options including tax-exempt bonds
12 issued through the New Hampshire Business Finance Authority.

13 **Q. Is there anything else that you wish to add?**

14 A. Yes. I respectfully ask the Commission to issue an Order in this docket as soon as
15 reasonably possible since the NHDES and the Company would like to close on these
16 loans on or about May 1, 2014. Closing as soon as practical will allow the Company to
17 have these projects out to bid in May, a contractor selected in June and work started in
18 the early summer. This will allow these projects to be completed under favorable
19 weather conditions, which should allow for favorable bid results.

20 **Q. Mr. Goodhue, does this conclude your testimony?**

21 A. Yes it does.